



**Fiscal Note**  
**1st Sub. S.B. 254 (Green)**  
 2026 General Session  
 Critical Minerals Amendments  
 by Millner, Ann



**General, Income Tax, and Uniform School Funds**

JR4-4-101

|                            | Ongoing     | One-time   | Total       |
|----------------------------|-------------|------------|-------------|
| Net GF/ITF/USF (rev.-exp.) | \$(324,700) | \$(50,900) | \$(375,600) |

**State Government**

UCA 36-12-13(2)(c)

| Revenues   | FY 2026    | FY 2027             | FY 2028       |
|--|------------|---------------------|---------------|
| Infrastructure and Economic Diversification Investment Account (GFR) | \$0        | \$(1,000,000)       | \$(1,000,000) |
| New Account Created By Bill (FN Only)                                | \$0        | \$1,000,000         | \$1,000,000   |
| New Account Created By Bill (FN Only), One-time                      | \$0        | \$10,000,000        | \$0           |
| <b>Total Revenues</b>  | <b>\$0</b> | <b>\$10,000,000</b> | <b>\$0</b>    |

Enactment of this legislation could reduce interest and dividends earnings deposited into the Infrastructure and Economic Diversification Investment Account by an estimated \$1,000,000 beginning in FY 2027 resulting from an annual transfer of such revenue to the Critical Minerals Development Account, which would have an equivalent increase each year. Enactment of this legislation would also transfer \$10 million one-time from the Infrastructure and Economic Diversification Investment Account into the newly created Critical Minerals Development Account in FY 2027.

| Expenditures   | FY 2026 | FY 2027      | FY 2028     |
|--|---------|--------------|-------------|
| Infrastructure and Economic Diversification Investment Account (GFR), One-time | \$0     | \$10,000,000 | \$0         |
| Utah Geological Survey Restricted Account (GFR), One-time                      | \$0     | \$50,000     | \$0         |
| Division of Oil, Gas, and Mining (GFR)   | \$0     | \$528,000    | \$528,000   |
| General Fund   | \$0     | \$324,700    | \$324,700   |
| General Fund, One-time   | \$900   | \$50,000     | \$0         |
| New Account Created By Bill (FN Only)  | \$0     | \$1,000,000  | \$1,000,000 |
| New Account Created By Bill (FN Only), One-time                                | \$0     | \$10,000,000 | \$0         |

1st Sub. S.B. 254 (Green)

|                    |       |              |             |
|--------------------|-------|--------------|-------------|
| Total Expenditures | \$900 | \$21,952,700 | \$1,852,700 |
|--------------------|-------|--------------|-------------|

Enactment of this legislation could cost the Division of Finance \$900 one-time from the General Fund in FY 2026 and \$1,900 ongoing from the General Fund beginning in FY 2027 to create and maintain the new Critical Minerals Development Account. Enactment of this legislation could cost the Legislature \$2,800 ongoing from the General Fund beginning in FY 2027 for per diem and travel reimbursement for legislative members on the new Critical Minerals Council. Enactment of this legislation could cost the Department of Natural Resources an estimated \$50,000 one-time from the General Fund in FY 2027 and \$50,000 one-time from the Utah Geological Survey Restricted Account in FY 2027 for the completion of a critical minerals atlas; the agency has indicated these costs can be absorbed. Enactment of this legislation could also cost the Department of Natural Resources an estimated \$320,000 ongoing from the General Fund beginning in FY 2027 for two full-time equivalent support staff within the Utah Office of Energy Development; the agency has indicated \$112,700 of this can be absorbed. Enactment of this legislation could also cost the Department of Natural Resources an estimated \$528,000 ongoing from the Division of Oil, Gas, and Mining Restricted Account beginning in FY 2027 for three full-time equivalent support staff within the Division of Oil, Gas, and Mining. Enactment of this legislation would also transfer \$10 million one-time from the Infrastructure and Economic Diversification Investment Account into the newly created Critical Minerals Development Account in FY 2027. Enactment of this legislation could cost the newly created Critical Minerals Council an estimated \$10 million one-time in FY 2027 and \$1 million ongoing beginning in FY 2027 from the Critical Minerals Development Account for initial startup costs and ongoing support of the program.

|                      | <i>FY 2026</i> | <i>FY 2027</i>        | <i>FY 2028</i>       |
|----------------------|----------------|-----------------------|----------------------|
| <b>Net All Funds</b> | <u>\$(900)</u> | <u>\$(11,952,700)</u> | <u>\$(1,852,700)</u> |

**Local Government**

UCA 36-12-13(2)(c)

To the extent that critical minerals zones are created within counties or municipalities, enactment of this legislation could result in incremental property tax revenue generated within such zones being transferred from local governments to the Critical Minerals Development Account, resulting in forgone revenue to the taxing entities; the aggregate impact is unknown and impacts will vary among local entities.

**Individuals & Businesses**

UCA 36-12-13(2)(c)

To the extent that critical minerals zones are created within counties or municipalities, enactment of this legislation could result in individuals and businesses within such zones facing higher tax rates as certified taxable value is adjusted for incremental value; individual impacts will vary and the aggregate impact is unknown.

**Regulatory Impact**

UCA 36-12-13(2)(d)

Enactment of this legislation likely will not change the regulatory burden for Utah residents or businesses.

**Performance Evaluation**

JR1-4-601

This bill does not create a new program or significantly expand an existing program.

**Notes on Notes**

Fiscal explanations estimate the direct costs or revenues of enacting a bill. The Legislature uses them to balance the budget. They do not measure a bill's benefits or non-fiscal impacts like opportunity costs, wait times, or inconvenience. A fiscal explanation is not an appropriation. The Legislature decides appropriations separately.